

Decision Maker: PORTFOLIO HOLDER FOR EDUCATION

Date: For Pre-Decision Scrutiny by the Education Policy Development and Scrutiny Committee on Tuesday 24 November 2015

Decision Type: Non-Urgent Executive Non-Key

Title: BASIC NEED PROGRAMME UPDATE 11

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Chief Officer: Director: Education (ECHS)

Ward: (All Wards);

1. Reason for report

- 1.1 To update Member on progress in delivering the Council's Basic Need Programme and the forward programme for the period 2015-18.
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2. **RECOMMENDATION(S)**

- 2.1 That the Education PDS Committee note the update list of schemes as outlined at section Appendix 1

2.2 **That the Portfolio Holder for Education:**

- i) Approves the updated list of schemes as outlined at section Appendix 1;
- ii) Agrees the procurement of individual schemes within the Basic Need Programme through traditional procurement, the Lewisham Modular Buildings Framework or through the devolution of Basic Need Capital Grant to schools and to delegate authority to the Director of Education in consultation with the Portfolio Holder for Education for the award of contracts up to a value of £500,000 for individual schemes procured through these routes; and,
- iii) Authorises the Director of Education to seek planning permission for schemes at the appropriate time when required.

Corporate Policy

1. Policy Status: Existing Policy
 2. BBB Priority: Children and Young People
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Financial

1. Cost of proposal: Estimated Cost
 2. Ongoing costs: Non-Recurring Cost
 3. Budget head/performance centre: Education Capital Programme
 4. Total current budget for this head: £72,783,031
 5. Source of funding: DfE Basic Need Capital Grant, DfE Capital Maintenance Grant, DfE 2 Year Olds Capital Funding, S106, DSG
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Staff

1. Number of staff (current and additional):
 2. If from existing staff resources, number of staff hours:
-

Legal

1. Legal Requirement: Statutory Requirement
 2. Call-in: Applicable
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Customer Impact

1. Estimated number of users/beneficiaries (current and projected):
-

Ward Councillor Views

1. Have Ward Councillors been asked for comments? Not Applicable
2. Summary of Ward Councillors comments:

3. COMMENTARY

- 3.1 This report provides an update on the delivery and future planning of the Council's Basic Need Capital Programme that supports the provision of sufficient pupil places through improvements to and expansion of Bromley Schools.
- 3.2 The Council receives Basic Need Capital Grant from the DfE to support the delivery of sufficient school places, with a total of £70.9m so far allocated for 2011-2018.

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|--|-------------|
| 2011-12 allocation | £4,496,771 |
| Autumn 2011 exceptional in-year allocation | £1,277,936 |
| 2012-13 allocation | £2,404,519 |
| Spring 2012 exceptional in-year allocation | £1,590,436 |
| 2013-15 allocation | £9,968,079 |
| 2015-16 allocation | £20,635,153 |
| 2016-17 allocation | £21,666,911 |
| 2017-18 allocation | £8,837,573 |
| Contribution from DfE Capital Maintenance Grant underspend | £1,200,000 |
| Transfer from Reconfiguration of Special Schools Scheme | £113,000 |
| Total allocation to date: | £72,190,378 |

- 3.3 The Basic Need capital programme also includes capital contributions from a range of other capital funding programmes including Seed Challenge, Access Initiative and Suitability along with Section 106 contributions. The detail of S106 contributions were included within Approval of Procurement Strategy for Basic Need Projects and the Glebe School Expansion and Allocation of Section 106 Funding to education agreed by the Executive on 2 April 2014. A further report on new S106 allocation for education will be tabled to the Executive in December 2015.
- 3.4 Appendix 1 includes details of the Basic Need Programme, those schemes complete, in delivery and planned. There are currently schemes to the value of £82.2m either Completed or Projects in Delivery (Funded). These have been allocated £71.4m from the Basic Need Capital Scheme and £10.8m from other sources. There is currently insufficient funding provided by the DfE and other sources to deliver all the schemes within the Basic Need Programme. A new category of scheme in development (unfunded) has been added for schemes where schemes are being entered into the main delivery programme with construction subject to funds becoming available. Design development of schemes not in the delivery phase (funded or unfunded) of the programme will continue, but schemes will not be brought forward for delivery until funding is available. For 'schemes in development' to be brought forward into the pool of 'schemes in delivery' there will need to be clear evidence that these are priority schemes.
- 3.5 Appendix 1 includes analysis of changes in the estimated cost of schemes to enable members to more easily analyse where changes have occurred in estimated project costs since the last Basic Need Report 10 in July 2015.

3.6 Progress in delivery of Basic Need Programme

- 3.6.1 The works to Beacon House (line B1, Appendix 1) are underway in order for the new facility to open as a vocational KS4 & KS5 facility for Burwood School in September 2016. The enabling works will complete on 16th November 2015 with the main contractor starting site setup on 11 November 2015. Based on an amended tender estimate the budget for Beacon House was increased on agreement by the Executive to £3,577k, with a Basic Need contribution of £577k, and £3m revenue contribution from Dedicated Schools Grant.
- 3.6.2 Bishop Justus School have temporarily accommodated the bulge class admitted in September 2015 within the existing school. It is proposed that a 4 classroom block is provided at the school during summer 2016, subject to planning consent, to accommodate the 2015 bulge class, provide additional capacity for future bulge classes and act as a first step towards the a 2FE expansion at the school.
- 3.6.3 The works at Trinity CE Primary School (formerly Princes Plain Primary) have been re-phased (lines B24 and C5, Appendix 1) due to La Fontaine Academy remaining on site until Summer 2017. Works to improve access to the school, the creation of a new multi use games area and temporary accommodation will be carried out during summer 2016 subject to planning approval. Other works will be rephased to post Summer 2017 and have been moved to the 'schemes in delivery' (unfunded) category.
- 3.6.4 The works to re-organise Bromley Road into a 1FE primary school are nearing completion. Bromley Road Primary School dates from the nineteenth century. During the delivery of the main construction contract unforeseen works were uncovered, in part due to the historic construction on site and the lack of maintenance of certain aspects of the building. This in turn extended the programme of works and created logistical difficulties due to the school being on a very small footprint, and work needing to take place in a building where there was no decant space. This increased the cost of the scheme by an estimated £119k which is reflected in Appendix 1 (line B3). There is also a potential small increase (£45k) in the cost of the scheme at Churchfields Primary School. These additional costs can be contained within the Basic Need Programme contingency.
- 3.6.5 A number of other schemes are nearing completion including the rebuilding at Clare House and major expansions at Worsley Bridge, Parish, Midfield and St Paul's Cray CE primary schools.
- 3.6.6 The main contracts for expansion schemes at Edgebury, Farnborough, Leasons, Scott Park, St Georges and Stewart Fleming schools will be brought to Executive for Award of Main Construction Contract. On a number of these schemes there have been changes in cost through detailed design development and these changes are reflected in Appendix 1. These changes will need to be agreed by the Executive and a programme update report is due to be considered in December.
- 3.6.7 Over the next 6 months planning applications will be considered for schemes at Bishop Justus and Trinity, Farnborough, Leasons, Marian Vian, Oaklands, Poverest and Scotts Park.
- 3.6.8 Three schemes formerly in the projects in development pool are being added to the projects in delivery (unfunded) pool. These are works at Burwood to improve the facilities and to enable the school to admit KS2 and girls, the expansion of Castlecombe by 1FE in KS2 to ensure that there is a place available for all children transferring from Dorset Road Infants at the end of Year 2 and the redevelopment of Oaklands School to ensure it has sufficient accommodation to admit 3 forms of entry across each year group.
- 3.6.9 Funding from the suitability budget will be made available to support the re-organisation of Bromley Road School.

4. POLICY IMPLICATIONS

- 4.1 Bromley Council has an established policy for the review and strategic planning of school places and related school organisation. The need to ensure sufficient school places, the quality of those places and their efficient organisation is a priority within the Council's strategy 'Building a Better Bromley' and contributes to the strategy to achieve the status of An Excellent Council. This policy also contributes to key targets within the Education Portfolio Plan.

5. FINANCIAL IMPLICATIONS

- 5.1 The Council has been allocated £70.9m in 100% capital grant for the financial years 2011-18 to meet the basic need provision in schools. The programme also includes various transfers from other schemes to support the delivery of the Council's Basic Need Programme. Allocations have also been made from Basic Need to support other school expansion schemes, resulting a total current budget of £71.7m as shown in the table below.

| | £'000 |
|---|---|
| 2011-12 allocation | 4,497 |
| Autumn 2011 exceptional in-year allocation | 1,278 |
| 2012-13 allocation | 2,405 |
| Spring 2012 exceptional in-year allocation | 1,590 |
| 2013-15 allocation | 9,968 |
| 2015-16 allocation | 20,635 |
| 2016-17 allocation | 21,667 |
| 2017-18 allocation | 8,838 |
| Total Basic Need Grant Allocation | 70,878 |
| Transfer to Highway Primary Rebuild Scheme | -650 approved Exec 07/03/12 |
| Contribution from DfE Capital Maintenance Grant | 1,200 approved Exec 20/11/13 |
| s106 allocations to projects in programme to date | 705 approved Exec 02/04/14 |
| Transfer from Reconfiguration of Special Schools Scheme | 113 approved Exec 11/02/15 |
| Transfer to Beacon House Refurbishment Scheme | -577 increase subject to approval Exec 02/12/15 |
| Total Virements to/from Basic Need | 791 |
| Total Basic Need Scheme Budget | 71,669 Approved capital programme budget |
| Highway Primary Rebuild Scheme | 650 |
| Beacon House Refurbishment Scheme | 577 |
| s106 funding | -705 |
| Adjusted Basic Need | 72,191 See para 5.2 below |

- 5.2 For the purposes of monitoring total Basic Need related expenditure, and to ensure that any underspends are returned to Basic Need, the £650k and £577k transfers to the Highway Primary Rebuild and Beacon House Refurbishment Schemes respectively have been added back in to the list of projects, and the Section 106 funding removed and shown as other funding,
- 5.3 As detailed in Appendix 1, the updated Basic Need Programme for the period 2011-18 has an estimated total expenditure of £140.1m. £12.4m funding towards this has been identified from other sources, leaving £127.7m to be funded from Basic Need.
- 5.4 To date, a total of £82.3m expenditure has been committed (completed schemes plus schemes in delivery), of which £71.4m is funded from the Basic Need Capital Scheme

5.5 Only available funds will be committed to schemes and it should be noted that not all schemes in development will proceed. This report has also added a section for schemes in delivery (phased), where the local authority is seeking to maximise the impact of investment through phasing certain schemes. In addition, the local authority is awaiting a DfE announcement on further funding for 2018-19.

6. LEGAL IMPLICATIONS

6.1 The distribution and application of monies received from Central Government is subject to guidance and advice from the Department for Education. Under Section 14 Education Act 1996 the Council has a statutory duty to ensure that there are enough primary and secondary school places are available to meet the needs of pupils in its area.

6.2 Section 106 monies must be spent in accordance with the Education contribution clauses

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| Non-Applicable Sections: | Personnel Implications |
| Background Documents: (Access via Contact Officer) | Basic Need Report, report to the Executive 20 May 2015 Basic Need Update 10, report to the Education PDS, 8 July 2015 |